COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 5154-02

Bill No.: Truly Agreed To and Finally Passed SCS for HB 1238

Subject: Courts; Fees
Type: Original

<u>Date</u>: May 21, 2014

Bill Summary: This proposal modifies various provisions of law regarding court costs.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND				
FUND AFFECTED	FY 2015	FY 2016	FY 2017	
Total Estimated Net Effect on General Revenue Fund	\$0	\$0	\$0	

ESTIMATED NET EFFECT ON OTHER STATE FUNDS				
FUND AFFECTED	FY 2015	FY 2016	FY 2017	
Total Estimated Net Effect on Other State Funds	\$0	\$0	\$0	

Numbers within parentheses: () indicate costs or losses.

This fiscal note contains 8 pages.

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ESTIMATED NET EFFECT ON FEDERAL FUNDS				
FUND AFFECTED	FY 2015	FY 2016	FY 2017	
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0	

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)					
FUND AFFECTED	FY 2015 FY 2016 FY 201				
Total Estimated Net Effect on FTE	0	0	0		

- ☐ Estimated Total Net Effect on All funds expected to exceed \$100,000 savings or (cost).
- ☐ Estimated Net Effect on General Revenue Fund expected to exceed \$100,000 (cost).

ESTIMATED NET EFFECT ON LOCAL FUNDS				
FUND AFFECTED	FY 2015	FY 2016	FY 2017	
Local Government	Unknown greater than \$1,732,940	Unknown greater than \$1,753,835	Unknown greater than \$1,753,835	

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FISCAL ANALYSIS

ASSUMPTION

§488.426 - Extends expiration date for court filing fees in Franklin County

Officials at the **Office of the State Courts Administrator** assume no fiscal impact from this proposal. In Franklin County there is currently \$10 assessed on the standard Law Library surcharge of \$15 for all civil filings except adoptions and small claims for a total Law Library surcharge of \$25. There are 4,179 cases per year that were subject to the \$25 fee. Total collections on those cases were \$104,475. The fee would make up to forty percent of that total or \$41,790.

Officials at Franklin County failed to respond to **Oversight's** request for fiscal impact.

Oversight will show 6 months of impact in FY 15.

§488.607 - Domestic Violence Shelter Fee

Officials at the **Office of the State Courts Administrator (CTS)** assume the proposed legislation would increase the \$2 surcharge for criminal cases in cities or counties with domestic violence shelters to \$4. Based on FY 2012 data, there are approximately 416,666 filed civil cases. Since there is a certain number of cases where the fines will not be collected, CTS anticipates the increase in the surcharge would be approximately \$626,000 in any given year.

Officials at the **Department of Social Services** assume no direct fiscal impact from this proposal.

In response to a previous version, officials at the **City of Kansas City** assumed, based on the current citation volume for their city, they would collect \$404,800 annually if the legislation passed. The City currently collects \$202,400 annually.

In response to similar legislation (SB 636), officials at **St. Louis County** assumed this proposal, if enacted, would permit an increase in annual revenue from the surcharge for criminal cases from \$416,577 (projected 2014) to \$833,150.

In response to a previous version, officials at the **City of O'Fallon** assumed an unknown positive fiscal impact.

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ASSUMPTION (continued)

Officials at the St. Louis County Board of Election Commission, the Platte County Board of Election Commission and the City of Columbia each assume no fiscal impact to their respective organizations from this proposal.

In response to a previous version, officials at the **Boone County Collector**, **Cole County** and the **City of Jefferson** each assumed no direct fiscal impact to their respective organizations from this proposal.

Oversight assumes the number represented in the local political subdivisions is an increase from a \$2 surcharge to \$4. Oversight did not receive enough fiscal impact responses from political subdivisions to make a determination whether political subdivisions would experience increased costs from this proposal. Therefore, Oversight will reflect a Unknown greater than \$626,000 impact in the fiscal note.

§488.2206 Thirty-First Judicial Circuit Surcharge

Officials at the **Office of the State Courts Administrator** assume the proposed legislation provides that a surcharge may be collected in criminal proceedings filed in the Thirty-First Judicial Circuit (Greene County). During the past five years (2009 to 2013) there was an average of 7,750 cases with guilty outcomes for all criminal cases including violations of any county or municipal ordinance or any violation of a criminal or traffic law. In addition, the Fine Collection Center (FCC) has received a five year average of 3,425 violations disposed by guilty plea. Based on the surcharge of up to \$10 and an average collection rate of 80%, the projected annual increase would be \$89,400. We currently have no way to determine how many guilty outcomes or paid guilty outcomes would occur. The surcharge increase would be an increase of \$89,400 to unknown.

Officials at Greene County did not respond to **Oversight's** request for fiscal impact.

§488.2235 - Allows Kansas City to impose an additional five dollars in court costs

Officials at the **Office of the State Courts Administrator** assumed the proposed legislation allows Kansas City to impose an additional five dollars in court costs for each municipal ordinance violation case for the restoration, maintenance, and upkeep of the municipal courthouse. During FY 2013, there were 199,329 municipal ordinance violations (1,048 alcohol/drug, 138,083 other traffic and 30,198 non-traffic) that may be eligible. Based on the \$5 court cost for each violation, the projected annual increase would be \$996,645 to unknown.

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ASSUMPTION (continued)

In response to similar legislation (SB 854), officials at the **City of Kansas City** assumed this would provide annual revenue in the amount of \$309,000 from this proposal.

Oversight will reflect in the fiscal note the numbers provided by the Office of the State Courts Administrator.

Officials at Clay County and Jackson County did not respond to **Oversight's** request for fiscal impact.

Legislation as a whole

Officials at the City of Columbia, the Mississippi County Recorder of Deeds, the St. Louis County Board of Election Commission and the Platte County Board of Election Commission each assume no fiscal impact to their respective organizations from this proposal.

Officials at the following counties: Andrew, Audrain, Barry, Bates, Boone, Buchanan, Callaway, Camden, Cape Girardeau, Carroll, Cass, Clay, Cooper, DeKalb, Franklin, Greene, Holt, Jackson, Jefferson, Johnson, Knox, Laclede, Lawrence, Lincoln, Marion, Miller, Moniteau, Monroe, Montgomery, New Madrid, Nodaway, Ozark, Perry, Pettis, Phelps, Platte, Pulaski, Scott, St. Charles, St. Francois, Taney, Warren, Wayne and Worth did not respond to **Oversight's** request for fiscal impact.

Officials at the following cities: Ashland, Belton, Bernie, Bonne Terre, Boonville, California, Cape Girardeau, Clayton, Dardenne Prairie, Excelsior Springs, Florissant, Frontenac, Fulton, Gladstone, Grandview, Harrisonville, Independence, Joplin, Kearney, Knob Noster, Ladue, Lake Ozark, Lebanon, Lee Summit, Liberty, Louisiana, Maryland Heights, Maryville, Mexico, Monett, Neosho, Pacific, Peculiar, Popular Bluff, Raytown, Republic, Richmond, Rolla, Sedalia, Springfield, St. Charles, St. Joseph, St. Louis, St. Robert, Sugar Creek, Sullivan, Warrensburg, Warrenton, Webb City, Weldon Spring and West Plains did not respond to **Oversight's** request for fiscal impact.

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FISCAL IMPACT - State Government	FY 2015 (10 Mo.)	FY 2016	FY 2017
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
FISCAL IMPACT - Local Government	FY 2015 (10 Mo.)	FY 2016	FY 2017
LOCAL POLITICAL SUBDIVISIONS			
Revenue - Franklin County - civil filing fees §488.426	\$20,895	\$41,790	\$41,790
Revenue - Local Political Subdivisions - from court surcharges §488.2206	Could exceed \$89,400	Could exceed \$89,400	Could exceed \$89,400
Revenue - Local Political Subdivisions - increase surcharge on criminal cases from \$2 to \$4 §488.607	Unknown greater than \$626,000	Unknown greater than \$626,000	Unknown greater than \$626,000
Revenue - City of Kansas City - additional court fees (§488.2235)	\$996,645 to <u>Unknown</u>	\$996,645 to <u>Unknown</u>	\$996,645 to <u>Unknown</u>
ESTIMATED NET EFFECT ON LOCAL POLITICAL SUBDIVISIONS	Unknown greater than \$1,732,940	Unknown greater than \$1,753,835	Unknown greater than \$1,753,835

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FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

§488.426

Currently, Franklin county may impose an additional court fee of \$10, excluding cases concerning adoption and those in small claims court. This bill extends the expiration date of this section from December 31, 2014 to December 31, 2019.

§488.607

Currently, cities or counties with domestic violence shelters can add a surcharge of two dollars for criminal cases. This act states that a surcharge of up to four dollars may be collected for each criminal case in cities or counties with domestic violence shelters.

§488.2206

This act provides that a surcharge of up to ten dollars may be collected in all criminal proceedings filed in the Thirty-First Judicial Circuit if the surcharge was authorized by a county or municipal order, ordinance, or resolution. The moneys collected from the surcharge must be use for the costs associated with the construction, maintenance and operation of any county or municipal judicial facility.

§488.2235

This bill allows the City of Kansas City to impose an additional court cost of up to \$5 for each municipal ordinance violation case filed before a municipal division judge or associate circuit judge. The judge may waive the assessment of the additional cost if the judge finds the defendant to be indigent and unable to pay the costs. The city can only use the additional costs for the restoration, maintenance, and upkeep of the municipal courthouse.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

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SOURCES OF INFORMATION

Office of the State Courts Administrator
Department of Social Services
City of Columbia
Platte County Board of Election Commission
City of Kansas City
St. Louis County
City of O'Fallon
Boone County Collector
Cole County
City of Jefferson
St. Louis County Board of Election Commission
Mississippi County Recorder of Deeds

NOT RESPONDING

Franklin County
Greene County

Mickey Wilson, CPA

Mickey Wilen

Director May 21, 2014

Ross Strope Assistant Director May 21, 2014